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OFFICE OF THE MAYOR

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PUBLIC WORKS

Operations Division 2201 Elkins Way Phone: 925-516-6000 Fax: 925-516-6001

Engineering Division 120 Oak Street Phone: 925-516-5420 Fax: 925-516-5421 Mr. Robert Grossman
Group Managing Director
U. S. Public Finance
Fitch Ratings
33 Whitehall Street, 27th Fl.
New York, NY 10004
N

May 13, 2008

Ms. Gail Sussman Group Managing Director Public Finance Moody's Investors Service 250 Greenwich Street New York, NY 10007 Mr. William Montrone Head U.S. Public Finance Dept Standard & Poor's 55 Water Street New York, NY 10041

SUBJECT: Ending Double Standard in Ratings of Municipal and Corporate Bonds

Dear Mr. Grossman, Ms. Sussman and Mr. Montrone:

The current system of assigning credit ratings to bonds issued by governmental entities which provide essential services to the public leads to indefensible market discrimination against state and local municipal issuers. The rating agencies' own studies show that the likelihood of default by municipal borrowers is much lower than for corporate borrowers with similar ratings. Ratings should be based primarily on an evaluation of the likelihood investors will suffer a loss due to default. Unfortunately, for municipal bonds, they are not. This practice costs taxpayers enormous amounts of money that could be invested in public programs and infrastructure.

The City Council of the City of Brentwood recently adopted a resolution (copy enclosed), urging your companies to end the double standard in the treatment of municipal and corporate bonds. The City Council urges you to treat taxpayers the same as corporations and rate municipal bonds based on the risk investor loss due to default. Finally, we urge you to do this by creating a unified, global rating approach that treats all issuers equally, thereby better serving taxpayers and investors.

Robert Taylor Mayor

Sincerely,

Cc: Bill Lockyer, State Treasurer's Office

RESOLUTION NO. 2008-104

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF BRENTWOOD SUPPORTING REFORM OF THE BOND RATING SYSTEM TO ELIMINATE DISCRIMINATION AGAINST MUNICIPAL BONDS, AUTHORIZING THE MAYOR OR DESIGNEE TO SIGN A LETTER PROTESTING THE DOUBLE STANDARD IN BOND RATINGS, DIRECTING STAFF TO SEND THE LETTER TO THE THREE MAJOR BOND RATING AGENCIES AND TO REGISTER THE CITY AS A MEMBER OF THE COALITION OF PUBLIC AGENCIES SUPPORTING THE REFORM

WHEREAS, the recent turmoil in the municipal bond markets has brought into focus the higher standards imposed by the three major bond rating agencies in rating municipal bonds as compared to ratings for corporate bonds, mortgage-backed securities and other debt instruments; and

WHEREAS, issuers of municipal bonds rarely default on the bonds they sell to finance streets and roads, public buildings, bridges, flood protection and water systems, and other critical infrastructure, yet municipal bond ratings fail to reflect that fundamental fact; and

WHEREAS, the rating agencies even acknowledge this disparity, but they ignore it in their ratings. Standard & Poor's, for example, acknowledges that the historic rate of defaults of A-rated municipal bonds is 0.23 percent, while that of corporate bonds is 2.91 percent - or 13 times greater; and

WHEREAS, despite the relative default rates shown by their own data, the rating agencies continue to discriminate against municipal issuers, requiring public agencies to secure expensive bond insurance in order to secure bond ratings comparable to those of private corporations; and

WHEREAS, the rating agencies base their ratings of corporate bonds on the risk the issuer will default. Their ratings of municipal bonds, in contrast, have little relationship to the risk of default. This difference provides a substantial economic benefit at the expense of taxpayers across the nation; and

WHEREAS, a coalition of state and local public agencies, led by California State Treasurer Bill Lockyer, has called on the three major rating agencies to examine their practices and treat municipal bonds on par with corporate bonds that expose investors to the same level of risk. The Treasurer also testified before the House Financial Services Committee on March 12 about the need for reform.

WHEREAS, the response by the rating agencies to the call for reform has been uneven. Moody's has taken the greatest strides, announcing it will assign a corporate-equivalency rating (what it calls a global scale rating or GSR) alongside the traditional municipal rating to any municipal bond at the issuer's request; and

WHEREAS, the current double-standard by rating agencies: (1) drains billions of dollars from taxpayers' pockets in the form of unfairly high interest rates; (2) forces taxpayers to pay even more money to buy bond insurance – insurance they would not have to purchase if municipal bond ratings accurately reflected the slight risk of default; (3) misleads investors by grossly inflating the risk of buying municipal bonds; and (4) undermines the effective functioning of a transparent market.

NOW, THEREFORE BE IT RESOLVED that the City Council of the City of Brentwood

- 1) calls on the major municipal bond agencies to end the double standard in the treatment of municipal and corporate bonds; to treat taxpayers the same as corporations and rate municipal bonds based on the risk of default; and to create a unified, global rating approach that treats all issuers equally, and better serves taxpayers and investors, and
- 2) authorizes the Mayor or designee to sign a letter protesting the double standard in bond ratings and directs staff to mail the letter to the municipal bond rating agencies, with a copy to California State Treasurer Bill Lockyer, and
- 3) directs staff to register the City as a member of the coalition of public agencies supporting the nationwide effort to reform how bond rating agencies grade state and local bonds.

PASSED, APPROVED AND ADOPTED by the City Council of the City of Brentwood at a regular meeting held on the 13th day of May 2008 by the following vote:

AYES:

Becnel, Brockman, Richey, Stonebarger, Taylor

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NOES: ABSENT: None

ABSTAIN:

None None

Robert Taylor

Mayor

ATTEST:

Margaret Wimberly, CMC

City Clerk